Erika Cervantes (SBN 344432) Ernest I. Herrera (SBN 335032) 2 MEXICAN AMERICAN LEGAL DEFENSE AND EDUCATIONAL FUND (MALDEF) 634 S. Spring St. 11th Floor 3 Los Angeles, Ca 90014 4 Telephone: (213) 629-2512 Facsimile: (213) 629-0266 5 Email: ecervantes@maldef.org eherrera@maldef.org 6 7 Attorneys for Plaintiffs 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 COUNTY OF LOS ANGELES 10 11 Case No. 22STCV41127 DAVID CHAVEZ, DANAE TAPIA, JESSENIA 12 MANCIA, CARLA PONCE, BELEN CID-UNLIMITED CIVIL CASE 13 GARCIA, LUZ BECERRA, JOSE FLORES, COMPLAINT FOR DECLARATORY AND M.Q.C.T., a minor, by and through DAVID 14 INJUNCTIVE RELIEF CHAVEZ, guardian ad litem, I.M., a minor, by 15 and through JESSENIA MANCIA, guardian ad litem, E.M., a minor, by and through JESSENIA 16 MANCIA, guardian ad litem, R.P., a minor, by 17 and through CARLA PONCE, guardian ad litem, D.P., a minor, by and through CARLA PONCE, 18 guardian ad litem, E.C.G., a minor, by and through 19 BELEN CID-GARCIA, guardian ad litem, and A.F.F.B., a minor, by and through LUZ 20 BECERRA, guardian ad litem, 21 Plaintiffs, 22 v. 23 PASADENA UNIFIED SCHOOL DISTRICT, the 24 PASADENA UNIFIED SCHOOL DISTRICT 25 BOARD OF EDUCATION, KIMBERLY KENEE, JENNIFER HALL LEE, MICHELLE 26 RICHARDSON BAILEY, YARMA VELAZQUEZ, PATRICK CAHALAN, 27 PATRICE MARSHALL MCKENZIE, and TINA 28 FREDERICKS, in their official capacities as

1 2 3 4 5	DISTI BRIA Superi	ers of the PASADENA UNIFIED SCHOOL RICT BOARD OF EDUCATION, and N MCDONALD, in his official capacity as intendent of the PASADENA UNIFIED OOL DISTRICT, Defendants.
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7		<u>INTRODUCTION</u>
8	1.	California has enshrined the fundamental right to education within its own Constitution.
9		Pasadena Unified School District (PUSD) reneged on this long-standing promise by
10		discriminating against its Latino elementary students.
11	2.	With little notice and community input, PUSD willfully approved the permanent closure of
12		Roosevelt, Jefferson, and Franklin, three majority-Latino elementary schools.
13		Consequently, the PUSD's uninformed decision forced many Latino students to re-enroll
14		in either Madison, Longfellow, or Altadena elementary schools.
15	3.	PUSD's discriminatory school closures forced its Latino students and families to carry the
16		burdens of attending overenrolled schools, experiencing the interruption of special
17		education services, and adjusting to unfamiliar school environments.
18	4.	Undoubtedly, PUSD's targeted and deliberate closures send a clear message: to be Latino
19		is to be stripped of your right to an equal education.
20	5.	For the reasons set forth below, the Pasadena Unified School District's discriminatory
21		school closures violate California Government Code section 11135, the California
22		Constitution's Equal Protection Clause, and California Education Code section 220. In this
23		action, Plaintiffs seek declaratory and injunctive relief to ensure that PUSD addresses the
24		traumas it has imposed on its Latino families and students.
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PARTIES

PLAINTIFFS

- 6. Plaintiffs Chavez, Tapia, Mancia, Ponce, Cid-Garcia, Becerra, and Flores (collectively, "Plaintiff Parents") are, and at all times mentioned in this complaint were, residents of Pasadena, California in Los Angeles County, and are parents of PUSD students who attended a school approved for closure. After the school closures, Plaintiffs were directed to send their children to schools designated to receive students from closed schools. The reassignment of their children was a result of the unlawful actions of Defendants.
- 7. Plaintiffs M.Q.C.T., I.M., E.M., R.P., D.P., E.C.G., and A.F.F.B. are Latino minors who are current students of PUSD, who were each subjected to the closure of their school by Defendants and were reassigned to other schools. Their reassignment was a result of the unlawful actions of Defendants.

David Chavez, Danae Tapia, and M.Q.C.T.

- 8. Plaintiff M.Q.C.T. is the daughter of Plaintiff David Chavez and Plaintiff Danae Tapia. Plaintiff Chavez is the guardian ad litem of Plaintiff M.Q.C.T. and Plaintiff Chavez brings the claims detailed in this complaint on her behalf. At all times mentioned in this complaint, Plaintiff M.Q.C.T. was, and still is, a resident of Pasadena and a student enrolled at PUSD.
- 9. For the 2019-20 academic year, M.Q.C.T. was a first grader at Franklin Elementary School. Following the closure of Franklin, M.Q.C.T. moved to Altadena Elementary School.

Jessenia Mancia, I.M., and E.M.

- 10. Plaintiffs I.M. and E.M. are the children of Plaintiff Jessenia Mancia. Plaintiff Mancia is the guardian ad litem of Plaintiffs I.M. and E.M. and brings the claims detailed in this complaint on their behalf. At all times mentioned in this complaint, Plaintiffs I.M. and E.M. were, and still are, residents of Pasadena and students enrolled at PUSD.
- 11. For the 2019-20 academic year, I.M. and E.M. attended Franklin Elementary School.

21. For the 2019-20 academic year, A.F.F.B. was a second grader at Roosevelt

A.F.F.B. was, and still is, a resident of Pasadena and a student enrolled at PUSD.

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Elementary. Following the closure of Roosevelt, A.F.F.B. moved to Willard Elementary School.

DEFENDANTS

- 22. Defendant Pasadena Unified School District is, and at all times mentioned herein was, a local education agency and a school district duly organized and existing under the laws of the State of California. As such, PUSD is charged with providing "all educational programs and activities ...without regard to...ethnic group identification, race, ancestry, national origin, religion, [or]color" to all children within its district boundaries. (Cal. Code Regs. tit. 5, § 4900.) PUSD is, and at all times mentioned herein was, a local agency as that term is defined in 22 California Code of Regulations section 98010 and receives state financial assistance from the State of California and is funded directly by the State of California to provide educational services to children who reside and are enrolled in public schools within its boundaries.
- 23. Defendants Pasadena Unified School District Board of Education ("PUSD Board"), Kimberley Kenne, Jennifer Hall Lee, Michelle Richardson Bailey, Yarma Velazquez, Patrick Cahalan, Patrice Marshall McKenzie, and Tina Fredericks, in their official capacities as members of the PUSD Board, constitute the governing body of PUSD and are charged with the oversight of PUSD and its compliance with state laws regarding the education of its students. Defendants Kenne, Hall Lee, Richardson Bailey, Velazquez, Cahalan, Marshall McKenzie, and Fredericks are sued in their official capacities only.
- 24. Defendant Brian McDonald is PUSD's Superintendent. As PUSD's highest administrative officer, Defendant McDonald shares responsibility with PUSD to ensure that PUSD complies with all laws, including state law. Defendant McDonald is sued in his official capacity only.

JURISDICTION AND VENUE

25. Jurisdiction is proper in the Los Angeles County Superior Court because it has general subject matter jurisdiction and no statutory exceptions to jurisdiction exist.

FACTUAL ALLEGATIONS

A. Elementary School Closures

- 27. On September 26, 2019, PUSD approved a proposal to close Roosevelt, Jefferson, and Franklin elementary schools (collectively, "closing schools"). Afterwards, Madison, Longfellow, and Altadena elementary schools (collectively, "receiving schools") absorbed the children who attended the respective closing schools.
- 28. During the school closure process, PUSD delineated one receiving school for each closing school. Yet, due to over-capacity issues at certain designated receiving schools, PUSD transferred several affected students to schools that were not originally considered a "receiving school."
- 29. The closing and receiving schools are all generally situated in the central and northwest portion of the school district. In other words, none of these schools are located in the east portion of the District, which generally has a higher rate of white students and a lower rate of Latino students.
- 30. According to the California Department of Education, during the 2019-20 school year, the closed schools had much higher Latino student rates as compared to PUSD's overall elementary school (K-5) population:¹

School	Latino		African A	African American		White		Asian		Multi	
Franklin	76%	127	22%	36	2%	3	0%	0	0%	0	167
Jefferson	86%	350	5%	21	5%	21	1%	3	1%	4	409
Roosevelt	88%	251	7%	20	3%	9	1%	2	0%	0	284

All data from California Department of Education DATAQUEST at https://www.cde.ca.gov/ds/ad/dataquest.asp.

PUSD K-5 ²	58%	4533	10%	815	18%	1415	7%	549	4%	338	7873
*C-life-mi- D											

*California Department of Education: 2019-20 school year data regarding the closing schools

31. In that same school year, the following receiving schools, Madison and Longfellow, similarly had higher proportions of Latino students as compared to PUSD's overall elementary school (K-5) population:

School	Latino		African American		White		Asian		Multi		Total
Madison	90%	359	6%	24	3%	10	1%	2	0%	0	398
Longfellow	72%	286	15%	60	7%	26	2%	6	2%	9	400
Altadena	52%	137	21%	56	17%	45	1%	2	7%	18	262
PUSD K-5	58%	4533	10%	815	18%	1415	7%	549	4%	338	7873

32. In the 2021-22 school year, Madison and Longfellow continued reporting higher proportions of Latino students as compared to PUSD's overall elementary school (K-5) population. In comparison to their 2019-20 school year data, Madison and Longfellow's Latino student rates notably increased.

School Latino		ino	African A	American	White		Asian		Multi		Total
Madison	93%	422	5%	23	<1%	3	<1%	1	<1%	1	453
Longfellow	77%	444	10%	61	6%	34	<1%	4	2%	12	573
Altadena	47%	204	21%	80	17%	88	1%	5	7%	36	435
PUSD K-5	54%	3881	9%	655	21%	1487	7%	473	6%	421	7179

B. PUSD's Lack of Process

33. The California Department of Education's (CDE) "Closing a School Best Practices Guide" (CASBPG) provides a comprehensive guide for districts going through the school closure process. The District failed to follow the guidelines for the school

² The "PUSD K-5" figures reflect district-wide 2019-20 elementary school enrollment computed from California Department of Education ("CA DoE") data. While the CA DoE provides its own "total" figures, those figures not match the sum of the CA DoE's school data broken down by race. It is unclear whether the relatively minor discrepancies reflect that, for example, some families did not disclose their race/ethnicity and therefore may not be included in individual school data. The discrepancies, however, are immaterial because both sets of "total" data demonstrate that Latino students are heavily disproportionately affected.

closure process. It failed to provide the requisite transparency or notice. It also failed to ensure that Latino students would not be disproportionately affected or compliance with anti-discrimination laws.

34. Defendant's actions resulted in the closure of three predominantly Latino schools.

Defendants' Executive Leadership Team ("ELT") specifically pursued the closure of the "Group 1" schools (consisting of the three disproportionately Latino schools) over the three other school "Groups" it was considering or any of the other options that were identified and developed by the boundary committee. As shown in the chart below, each of the other school "Groups" the ELT and Boundary Committee³ considered would have had lesser disproportionate impact on Latino students, particularly the ELT's "Group 3" schools— a set of schools that most closely resembles overall PUSD student demographics.

ELT Groupings

Group	Latino	White
1	67%	15%
2	71%	13%
3	62%	21%
4	70%	11%

Boundary Committee Groupings

Group	Latino	White
1	79%	6%
2	73%	10%
3	57%	24%
4	73%	12%

- 35. Notably, the boundary committee considered, but PUSD did not move forward with, the closure of Don Benito and Norma Coombs, each of which have had significant decreases in student enrollment and have a significantly lower Latino student population than the closing schools 43% and 58%, respectively. Significantly, the PUSD Board approved the school closures that disproportionately affect Latino students.
- 36. The most notable omissions from the Board's factors were the consideration of neighborhoods, transportation, environmental factors, and the capacity of a school to

³ The Boundary Committee was the primary committee charged with studying and developing school merger proposals. There are "Group" closings the Boundary Committee considered that the ELT did not, and vice versa.

accommodate excess students.

37. Board meeting materials reported that the Boundary Committee held fourteen public meetings on the school closure proposal between December 2018 and September 2019. Notably, however, options for elementary school closures were not developed and identified until September 2019 and first presented to the public at a Board meeting on September 19, 2019. The purported fourteen public meetings were not related to concrete proposals for specific school closures and mergers.

C. Lack of Notice to Parents and Elementary School Closures

- 38. Around or near September 18, 2019, PUSD parents learned, primarily through word of mouth, that their schools were being considered for closure.
- 39. Parents were notified of the potential school closures about *one week* before such closures were formally approved by PUSD.
- 40. Neither PUSD nor individual school leadership provided families with notice of the Board's consideration of the proposal.
- 41. Upon learning about proposed school closures, PUSD parents immediately organized a meeting to voice their concerns and invited Pasadena Mayor Victor Gordo and PUSD Board members to attend.
- 42. Despite the attendance of Mayor Gordo and three Board members, the meeting made no lasting impression on the District's process or proposal.
- 43. On September 26, 2019, the PUSD Board reconvened to discuss elementary school consolidations.⁵
- 44. Curiously, several security guards attended the September 26, 2019 meeting. Upon information and belief, their presence was purely meant to discourage parent activism.
- 45. Despite the public's impassioned pleas, that very day, the Pasadena Board of Education agreed to close Franklin, Roosevelt, and Jefferson elementary schools—three Latino-

⁴ One Board member discussed the possibility of town hall meetings for the community to discuss options, but, upon information and belief, the district did not hold these meetings.

Board of Education, Pasadena Unified School District, Action Item M(1) (September 26, 2019) https://pusd.granicus.com/MediaPlayer.php?view_id=15&clip_id=697 (last visited Dec 22, 2022).

93. A.F.F.B, Becerra, and Flores live right next to the Roosevelt campus.

2		thought out and implemented. Adequate steps were not taken to ensure consistent
3		separation of elementary and middle school students, which led to arguments and the
4		bullying of younger students.
5	107.	In December 2021, in the weeks before PUSD students went on winter break, the two
6		fifth-grade classes transitioned to Altadena classrooms.
7	108.	Upon information and belief, the campuses of the now-closed schools were used for a
8		number of different purposes, including distribution of technology to students during
9		the pandemic and tech support, an early child development program, and a local
10		firefighter training program.
11	109.	On December 15, 2022 the Board of the Pasadena Unified School District ratified a
12		proposal with the Educational Housing Partners, Inc. 10 Included in the Measure O
13		Bond language is the ability to use the bond funds to provide staff housing. The
14		Facilities Task Force made recommendations that the Roosevelt site be used for use
15		of the construction of the proposed staff housing. ¹¹
16		<u>CAUSES OF ACTION</u>
17		FIRST CAUSE OF ACTION
18	Discrimir	Cal. Gov. Code §11135 et seq.; 2 Cal. Code Regs. §11154(i)(2) nation- Defeating or Substantially Impairing the Objectives and Purposes of the
19		Program: Discriminatory Effects By all Plaintiffs against all Defendants
20	110.	Plaintiffs allege and incorporate by reference all preceding allegations in the
21		complaint as though fully set forth herein.
22	111.	Government Code section 11135 and its implementing regulations prohibit
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24		included significant traffic congestion caused by large numbers of parents simultaneously trying to drop
25	çhild supervisi	the morning, and relocation of the after-school LEARNS program, a program many parents rely on for on during their work hours, to an inadequate cafeteria/auditorium room.
26	Board Meet Education, http	ing Notice and Agenda Thursday, December 15, 2022, Pasadena Unified School District Board of os://pusd.granicus.com/GeneratedAgendaViewer.php?view_id=15&clip_id=833 (last visited Dec.22,
27		- Approval of Proposal with Education Housing Partners, Inc. [BR 85-B], Pasadena Unified School
28	District Board	of Education, https://pusd.granicus.com/MetaViewer.php?view_id=15&clip_id=833&meta_id=134189

were moved to Elliot Middle School one block away. 9 The measure was poorly

discrimination in programs or activities funded by the State. Section 11135, subdivision (a) provides, in pertinent part, that "[n]o person in the State of California shall, on the basis of... race, national origin, ethnic group identification...[or] color... be unlawfully denied full and equal access to the benefits of, or be unlawfully subjected to discrimination under, any program or activity that is conducted, operated, or administered by the state or by any state agency, is funded directly by the state, or receives any financial assistance from the state."

- 112. Defendants are subject to Section 11135 and its implementing regulations because Defendants conduct, operate, or administer education programs and activities as a state-funded school district.
- 113. Regulations implementing Section 11135 provide that it is an unlawful, discriminatory practice to "utilize criteria or methods of administration that... have the purpose or effect of [1] subjecting a person to discrimination on the basis of ethnic group identification... [or] [2] defeating or substantially impairing the accomplishment of the objectives of the recipient's program with respect to a person of a particular ethnic group identification..." (2 Cal. Code Regs. § 11154(i)(2).)
- 114. Key objectives of the PUSD governing board include providing equal opportunity for all individuals in district programs and activities by providing:
 - a. "District programs, activities, and practices free from unlawful discrimination, including discrimination against an individual or group based on race, color, ancestry, nationality, national origin, immigration status, ethnic group identification, ethnicity." 12
 - b. "[T]he district shall proactively identify class and cultural biases as well as practices, policies, and institutional barriers that negatively influence

¹² Nondiscrimination in District Programs and Activities, Philosophy-Goals- Objectives and Comprehensive Plans, https://www.pusd.us/cms/lib/CA01901115/Centricity/domain/48/policies/0000/BP%200410%20REV%2006282018.p df (last visited Nov. 8, 2022).

- student learning, perpetuate achievement gaps, and impede equal access to opportunities for all students."¹³
- c. "To ensure that equity is the intentional result of district decisions, the Board shall consider whether its decisions address the needs of students from racial, ethnic, and indigent communities and remedy the inequities that such communities experienced in the context of a history of exclusion, discrimination, and segregation. Board decisions shall not rely on biased or stereotypical assumptions about any particular group of students." ¹⁴
- d. "The Board and the Superintendent or designee shall develop and implement policies and strategies to promote equity in district programs and activities, through measures such as the following:
 - Routinely assessing student needs based on data disaggregated by race, ethnicity, and socio-economic and cultural backgrounds in order to enable equity-focused policy, planning, and resource development decisions.
 - ii. Analyzing expenditures and allocating financial and human resources in a manner that provides all students with equitable access to district programs, support services, and opportunities for success and promotes equity and inclusion in the district. Such resources include access to high- quality administrators, teachers, and other school personnel; funding; technology, equipment, textbooks, and other instructional materials; facilities; and community resources or partnerships." ¹⁵
- 115. Defendant's school closures defeat and impair the objectives and purposes of PUSD regulations and bylaws.

¹³ Equity, Philosophy-Goals- Objectives and Comprehensive Plans, https://www.pusd.us/cms/lib/CA01901115/Centricity/domain/48/policies/0000/BP%200415%20rev%20092019.pdf (last visited Nov. 8, 2022).

Id.

THIRD CAUSE OF ACTION

1	В.	An injunction directing Defendants to conduct an equitable school closure process that
2		complies with Government Code section 11135, Education Code section 220, and the
3		California Constitution;
4	C.	Reasonable attorneys' fees and costs; and
5	D.	For such further equitable and legal relief as this Court deems just and appropriate.
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7		Respectfully submitted,
8	Dated: Dec	ember 30, 2022 By: /s/ Erika Cervantes
9		Erika Cervantes Ernest Herrera
10		MEXICAN AMERICAN LEGAL DEFENSE AND EDUCATIONAL FUND
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